## **Introduced by Senator Correa**

February 23, 2007

An act to add and repeal Section 1256.01 of the Health and Safety Code, relating to public health.

## LEGISLATIVE COUNSEL'S DIGEST

SB 891, as introduced, Correa. Health facilities: Elective Percutaneous Coronary Intervention (PCI) Pilot Program.

Existing law provides for the licensure and regulation of health facilities by the State Department of Public Health. Existing law authorizes health facilities to engage in various types of cardiac surgery.

This bill, until January 1, 2011, would establish the Elective Percutaneous Coronary Intervention Pilot Program in the department, which would authorize certain eligible acute care hospitals licensed to provide cardiac catheterization laboratory service in California that meet prescribed criteria to perform elective and scheduled primary percutaneous coronary intervention (PCI), as defined, for patients at low to medium risk at offsite surgical clinics that meet specified requirements.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
- 3 (a) Hospitals in California with cardiac catheterization laboratory
- 4 service and without cardiac surgery facilities are currently limited
- 5 to performing certain diagnostic and unscheduled interventional

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procedures. These parameters were established by the Legislature over 20 years ago, when interventional cardiology was in its infancy, as a precautionary measure against complications.

- (b) Technological and methodological advances in interventional cardiology have greatly improved patient outcomes, and have greatly reduced the incidences of emergency cardiac surgery.
- (c) Multiple studies have demonstrated that removing the link between certain interventional cardiology procedures and cardiac surgery to allow therapeutic procedures to be performed for patients at low and medium risk in hospital-based cardiac catheterization laboratories, with offsite cardiac surgery facilities, results in numerous benefits to patients, including all of the following:
- (1) Provision of diagnosis and therapeutic treatment in one procedure at one hospital, instead of two procedures at two different hospitals.
- (2) Improved access to care and continuity of care since patients may undergo interventional cardiology procedures closer to home.
- (3) Improved patient outcomes due to the correlation between the volume of procedures performed and the outcome (i.e., as volume increases patient outcomes improve).
- (4) Reduction of pressure to create low-volume cardiac surgery centers primarily to support interventional cardiology, thus allowing for a better allocation of resources.
- (d) Economic benefits associated with shorter hospital stay and reduced numbers of discharges and transfers indicates that elective percutaneous coronary intervention (PCI) at hospitals with offsite cardiac surgery is a cost effective alternative to limiting elective PCI to hospitals with onsite cardiac surgery.
- (e) The American College of Cardiology and American Heart Association acknowledged in its report entitled "2005 Guidelines Update for Percutaneous Coronary Intervention," that several studies of elective PCI with offsite cardiac surgery have reported satisfactory results based on careful case selection and well-defined arrangements for immediate transfer to a surgical program if needed.
- (f) The Legislature finds that clinical data and experience relating to elective PCI at hospitals with offsite cardiac surgery need to be gathered in order to ensure that California licensed health care facilities and physicians will achieve satisfactory results and maintain a high standard of care for patients. For the foregoing

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reasons, it is the intent of the Legislature to establish the elective
Percutaneous Coronary Intervention (elective PCI) Pilot Program
to allow certain general acute care hospitals that are licensed to
perform cardiac catheterization laboratory service in California to
also perform scheduled elective percutaneous transluminal coronary
angioplasty (PTCA) and stent placement for patients at low and
medium risk at offsite cardiac clinics if those clinics have adequate
surgical backup.

SEC. 2. Section 1256.01 is added to the Health and Safety Code, to read:

- 1256.01. (a) The Elective Percutaneous Coronary Intervention (PCI) Pilot Program is hereby established in the department. The purpose of the pilot program is to allow the department to authorize six general acute care hospitals licensed to provide cardiac catheterization laboratory service in California to perform elective and scheduled percutaneous coronary intervention and stent placement for low- to medium-risk patients at offsite cardiac clinics that meet the requirements of this section.
- (b) For purposes of this section, the following terms have the following meanings:
- (1) "Elective Percutaneous Coronary Intervention (elective PCI)" means scheduled percutaneous transluminal coronary angioplasty (PTCA) and stent placement.
- (2) "Eligible hospital" means a general acute care hospital without cardiac surgery services that has a licensed cardiac catheterization laboratory and is in compliance with all applicable state and federal licensing laws and regulations.
- (3) "Interventionalist" means a licensed cardiologist who meets the requirements for performing elective PCI at a pilot hospital.
- (4) "Pilot hospital" means a hospital participating in the Elective PCI Pilot Program established by this section.
- (5) "Primary Percutaneous Coronary Intervention (primary PCI)" means percutaneous transluminal coronary angioplasty (PTCA) and stent placement that is emergent in nature.
- (6) "Receiving hospital" means a licensed general acute care hospital with cardiac surgery services that has entered into a transfer agreement with a pilot hospital.
- (7) "Transfer agreement" means an agreement between the eligible hospital and the receiving hospital that meets all of the requirements of this section.

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 (c) (1) To participate in the pilot program, an eligible hospital shall meet all of the following criteria:

- (A) The eligible hospital has an interventionalist and cardiac catheterization laboratory staff on-call and available 24 hours a day, seven days a week.
- (B) The eligible hospital performs at least 36 primary PCI procedures and 800 diagnostic cardiac catheterizations annually.
- (C) The eligible hospital includes in its application evidence of having primary PCI available 24 hours a day, seven days a week, including, but not limited to, the following:
  - (i) Cardiac catheterization laboratory policies and procedures.
- (ii) Emergency room policies and procedures applicable to transfers to the cardiac catheterization laboratory.
- (iii) Volume and relevant patient outcome, including, but not limited to, complication rates of primary PCI procedures performed annually for the past three years.
- (iv) Volume and relevant patient outcome, including, but not limited to, complication rates of diagnostic cardiac catheterizations performed annually for the past three years.
- (D) The eligible hospital providing elective PCI, has an interventionalist on staff who meets both of the following requirements:
- (i) Holds board certification by the American Board of Internal Medicine in Interventional Cardiology and Cardiovascular Diseases.
- (ii) Performs a minimum of 125 primary or elective PCI procedures per year.
- (E) The eligible hospital includes in its application evidence of the qualifications of each interventionalist at the hospital who may perform elective PCI, including, but not limited to, the following:
- (i) Proof of a valid, unrestricted California license from a medical board.
  - (ii) The interventionalist's curricula vitae.
- (iii) The interventionalist maintains valid privileges at the eligible hospital.
- (iv) The interventionalist's total volume of PCI procedures, the annual volume of those procedures for the past three years, and information regarding any formal investigation or disciplinary action regarding PCI procedures taken at any hospital where the interventionalist has been on staff.

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(F) The eligible hospital designates a program director who is an interventionalist with career experience of more than 1,000 elective and primary PCI procedures who meets all other requirements for an interventionalist described in this section.

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- (G) The eligible hospital employs cardiac catheterization laboratory staff who are experienced and trained in interventional procedures and equipment, including, but not limited to, hemodynamic monitoring and intra-aortic balloon pump management.
- (H) The cardiac catheterization laboratory staff at an eligible hospital complies with all of the following:
- (i) The eligible hospital has policies and procedures in place for providing quality cardiac care, including, but not limited to, continuing education requirements and required competencies.
- (ii) The eligible hospital complies with all existing laws and regulations pertaining to catheterization laboratory staff, including applicable licensure and certification.
- (iii) The eligible hospital demonstrates competency in caring for and managing arterial sheaths, including, but not limited to, removal of those sheaths.
- (I) An eligible hospital shall also provide in its application evidence of the cardiac catheterization laboratory staff's competency to assist in performing elective PCI procedures and care for elective PCI patients, including, but not limited to, the following:
- (i) A description of all cardiac catheterization laboratory policies and procedures, including those addressing the addition of elective PCI procedures.
- (ii) A description of all staff positions and principal accountabilities of all cardiac catheterization staff and the role of each position in the proposed elective PCI procedures.
- (iii) Evidence of demonstrated competencies for all cardiac catheterization staff.
- (iv) A description of continuing education requirements and evidence of completion for required education for all cardiac catheterization staff.
- (J) An eligible hospital shall ensure that posttreatment nursing care for patients undergoing elective PCI shall be provided in an intensive care unit by appropriately trained and experienced nurses.
- 40 The eligible hospital shall also demonstrate sufficient capacity in

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the intensive care unit to provide posttreatment care for patients 2 undergoing elective PCI.

- (K) An eligible hospital shall ensure that posttreatment care in the intensive care unit by nurses competent in the care and recovery of patients who have undergone elective PCI, as demonstrated by factors, including, but not limited to, the following:
- (i) Compliance with all existing state laws and regulations, including, but not limited to, registered nurse licensure and Basic Life Support and Advanced Cardiac Life Support certification.
- (ii) Experience in hemodynamic monitoring and intra-aortic balloon pump management.
- (iii) Compliance with an eligible hospital's policies and procedures for providing critical care.
- (iv) All required competencies (eligible hospital, nursing, and unit specific) and continuing education requirements.
- (v) Demonstrated competency in caring for and managing arterial sheaths, including, but not limited to, removal of the sheath.
- (L) An eligible hospital shall provide in its application evidence of its proposed posttreatment care, including, but not limited to, the following:
- (i) The intensive care unit's policies and procedures applicable to the care of patients recovering from elective PCI procedures, including, but not limited to, how the eligible hospital will ensure sufficient space in the intensive care unit for patients who have undergone those procedures.
- (ii) Position descriptions and principal accountabilities of all intensive care unit staff that will provide posttreatment care to patients recovering from elective PCI procedures.
- (iii) Required competencies and continuing education requirements, as well as proof of completion of these requirements, for nurses providing posttreatment care to patients recovering from elective PCI procedures.
- (M) The eligible hospital shall provide elective PCI in a cardiac catheterization laboratory using appropriate equipment, including, but not limited to, imaging systems capable of transferring cardiac catheterization images to the receiving hospital, resuscitative equipment, intra-aortic balloon pump support, and the full range of interventional equipment necessary for performing elective PCI. An eligible hospital shall further provide in its application evidence

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sufficiently equipped to perform elective PCI, including, but not limited to, the following:

- (i) Cardiac catheterization laboratory policies and procedures relating to the performance of elective PCI.
- (ii) List of equipment available in an eligible hospital's cardiac catheterization laboratory.
- (iii) Description and proof that cardiac catheterization laboratory equipment is appropriately serviced and maintained.
- (N) The eligible hospital shall provide letters, board resolutions, or comparable evidence of approval of, and support for, participation in the elective PCI Pilot Program by the administrative staff and governing body of both the eligible hospital and the receiving hospital.
- (O) The eligible hospital shall have a transfer agreement that ensures the immediate and efficient transfer of patients, within 60 minutes, 24 hours a day, seven days a week, from the eligible hospital to the receiving hospital. The time for transfer of patients shall be calculated from the time it is determined that transfer of a patient for emergent cardiac surgery is necessary at the eligible hospital, to the time that the patient arrives at the receiving hospital.
- (P) The transfer agreement and the transfer policies and procedures shall include, at a minimum, all of the following:
- (i) An arrangement with an ambulance company for transport by ambulance, or other appropriate means, to be onsite at the eligible hospital during each elective PCI procedure during the first six months the eligible hospital is enrolled in the pilot program or during the first 20 elective PCI procedures performed at eligible hospital, whichever is longer. After the first six months or the first 20 elective PCI procedures, whichever time period is longer, the eligible hospital may remove the requirement that an ambulance, or other form of transportation, be available onsite so long as the eligible hospital is still able to ensure that the 60-minute maximum patient transfer time is achieved 24 hours a day, seven days a week.
- (ii) A description of how the eligible hospital's cardiac catheterization laboratory staff are to communicate and coordinate with the receiving hospital regarding the transfer of a patient.
- (iii) A requirement that an interventionalist and a qualified cardiac catheterization laboratory nurse, trained in hemodynamic monitoring and intra-aortic balloon pump management, accompany the patient during transportation to the receiving hospital.

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 (iv) A description of how the receiving hospital will communicate and coordinate with the eligible hospital regarding the transfer of a patient.

- (v) A description of how the patient will be cared for at the receiving hospital if an operating room has not been prepared by the time the patient arrives at the receiving hospital.
- (vi) A description of how the receiving hospital will ensure appropriate postsurgical care for patients who are transferred, including admission to receiving hospital's intensive care unit.
- (2) The application shall also include copies of the transfer agreement and the transfer policies and procedures from both the eligible hospital and the receiving hospital.
- (Q) The eligible hospital shall develop and complete a performance improvement plan dedicated to monitoring and evaluating the elective PCI program to ensure patient safety and efficacy, which shall also include all of the following:
- (i) Enrollment in the American College of Cardiology National Cardiovascular Data Registry, or a comparable national cardiovascular data registry.
- (ii) A performance improvement plan that includes, but is not limited to, the following:
- (I) A system for regularly reviewing and assessing the results from the eligible hospital's chosen national cardiovascular data registry.
- (II) A system for monitoring Interventionalist privileges including reviewing continuation of interventionalist privileges in elective PCI, based on outcome rates, at least every two years.
- (III) A system for performing ongoing quality assessment comparing results with current benchmarks, and performing risk stratification of complication rates.
- (IV) A plan for conducting performance reviews on every elective PCI procedure, assessing patient complication rates and root cause analysis of problems associated with complications, and taking action as necessary in accordance with the eligible hospital's performance improvement plan.
- (iii) The receiving hospital shall develop a performance review plan that addresses how it will monitor the transfer of each patient to its facility from the eligible hospital.
- (iv) The eligible hospital and the receiving hospital shall develop a system that allows each facility to share with the other relevant

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performance improvement information regarding the elective PCI Pilot Program and related peer review information.

- (v) The application shall include evidence of both the eligible hospital and the receiving hospital's performance improvement plans, including, but not limited to, the following:
- (I) The eligible hospital's performance improvement policies and procedures.
- (II) The receiving hospital's performance review policies and procedures.
- (R) The eligible hospital shall provide evidence in its application that demonstrates the use of rigorous case selection for patients undergoing elective PCI that meets all of the following requirements:
- (I) Only patients at low to medium risk may undergo elective PCI at an eligible hospital. Patient selection shall be based on the interventionalist's professional medical judgment which may include, but is not limited to, consideration of the patient's clinical risk, the patient's lesion risk, and the patient's overall health status.
- (II) For purposes of this clause, "clinical risk" means the patient's clinical capacity to compensate in the event of unexpected arterial blockage. "High clinical risk" may include, but is not limited to, the following features: severe left ventricular heart function with ejection fraction of 25 percent or less; severe left main or 3-vessel disease unprotected by prior bypass surgery; or the target lesion jeopardizes over 50 percent of the remaining viable heart muscle.
- (III) For purposes of this clause, "lesion risk" means the likelihood that elective PCI will cause arterial blockage based on characteristics, including, but not limited to, length, tortuosity, location, or other anatomical features. "Increased lesion risk" may include, but is not limited to: long blockages (> 4 cm length) in small vessels; excessive tortuosity of calcified arteries; location in an extremely angulated calcified arteries; inability to protect major side branch arteries; or degeneration of older vein grafts with a severe amount of blood clots.
- (ii) Patients at high clinical and increased lesion risk shall not be eligible for inclusion in the elective PCI Pilot Program.
- (iii) The receiving hospital shall review and approve the eligible hospital's patient selection criteria.

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(S) The eligible hospital shall demonstrate evidence of the process for obtaining written informed consent from patients prior to undergoing elective PCI. The application shall include a copy of the eligible hospital's informed consent form applicable to elective PCI.

- (T) The eligible hospital shall include with its application an implementation plan describing how the eligible hospital will implement the pilot program following selection and approval by the department.
- (U) Consistent with this section, the department shall invite eligible hospitals to submit an application to participate in the elective PCI Pilot Program. The applications shall include sufficient information to demonstrate compliance with the standards set forth in this section, and additionally include the effective date for initiating elective PCI service, the general service area, a description of the population to be served, a description of the services to be provided, a description of backup emergency services, the availability of comprehensive care, and the qualifications of the general acute care hospital providing the emergency treatment. The department may require that additional information be submitted with the application. Failure to include any required criteria or additional information shall disqualify the applicant from the application process and from consideration for participation in the pilot program. The department may select up to six general acute care hospitals for participation in the elective PCI Pilot Program based on their ability to meet or exceed the criteria described in this section.
- (V) (i) An advisory oversight committee comprised of one interventionalist from each eligible hospital and a representative of the department shall be created to oversee, monitor, and make recommendations to the department concerning the pilot program. The advisory oversight committee shall submit at least two reports to the department during the pilot period. The oversight committee shall conduct a final report at the conclusion of the pilot program, including recommendations for the continuation or termination of the pilot program.
- (ii) If at any time an eligible hospital that participates in the pilot program fails to meet the criteria for being a pilot hospital or fails to safeguard patient safety, as determined by the department,

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that pilot hospital shall be removed from participation in the pilot program by the department.

- (W) An eligible hospital that participates in the pilot program shall provide annual reports to the department and the oversight committee that include statistical data and patient information relating to the number of elective PCI procedures performed, the interventionalists performing elective PCI procedures, and the outcomes of those procedures. In addition, eligible hospitals shall include in the report recommendations, if any, for modifications to the pilot program and any other information the eligible hospitals deem relevant for evaluating the success of the pilot program in delivering improved patient care.
- (d) This section shall remain in effect only until January 1, 2011, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2011, deletes or extends that date.